

# **Governance Municipally Owned Utilities**

Council for Clean & Reliable Electricity Conference

Markham, Ontario

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Vinay Sharma London Hydro Inc.

### Outline



- 1. Introduction to London Hydro
- 2. Board of Directors
- 3. London Hydro's Shareholder Agreement a. Issues and Challenges
- 4. Merger, Acquisition, Amalgamation & Divestiture (MAAD)
- 5. Summary Observations

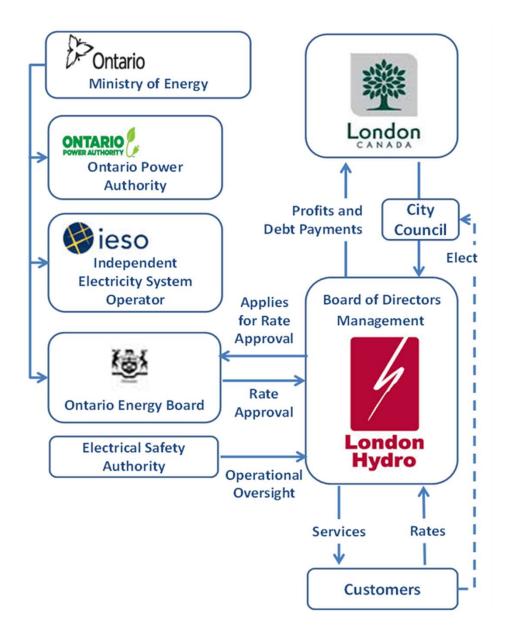


## London Hydro at a Glance

- Electricity Assets: \$240 M
- 2013 Rate Base: \$280 M
- 2013 Energy Sales: 3,346,458 MWh
- 2013 Revenue: \$404 M; Net Income: \$14.1 M
- Electricity Customers: 150,000
- Water Customers: 101,000
- Service territory 422 square kilometers; 61% urban & 39% rural.
- Approx. 300 employees
- Average Peak Load of 690 MW (Max Peak Load of 719 MW)



#### Governance Structure of London Hydro





### What is Corporate Governance?

Corporate Governance is ...

... the system

by which organizations are directed and controlled.

Cadbury Committee Report (UK 1992)



## London Hydro's Board of Directors

- 1. Peter Johnson, HBA, MBA, LL.B.; Chair
- 2. Mohan Mathur, Ph.D., P.Eng., FCAE; Vice Chair
- 3. Marilyn Sinclair, BA
- 4. Bernard Borschke, B. Comm, FCA
- 5. Gabe Valente, BA, B. Comm, CPA, CA
- 6. Connie Graham, ICD.D, BSc Biochemistry
- 7. Mayor Joe Fontana Municipal Council representative



## Shareholder Agreement

- 1. Board appointments 7 Board members (6 independent + 1 municipal council representative)
- 2. Shareholder approval report to municipal council regarding any mandatory initiatives in excess of \$2.0 million + approval for any expenditure in excess of \$2.0 million in the regular business
- 3. Right to inspect
- 4. Statutory approval for amalgamation, dissolution or creation of any subsidiary
- 5. Dividend policy 40% of net income declared as dividend

#### <u>Issues & Challenges</u>:

- 1. Pre-emption of Board's responsibility for any business transactions
- 2. Conflict in decision making business confidentiality vs. open municipal council meetings
- 3. Limit on Board's authority on expenditures in excess of \$2.0 million
- 4. Often challenging to satisfy the contradictory demands of municipal council



#### How Active is Your Board?

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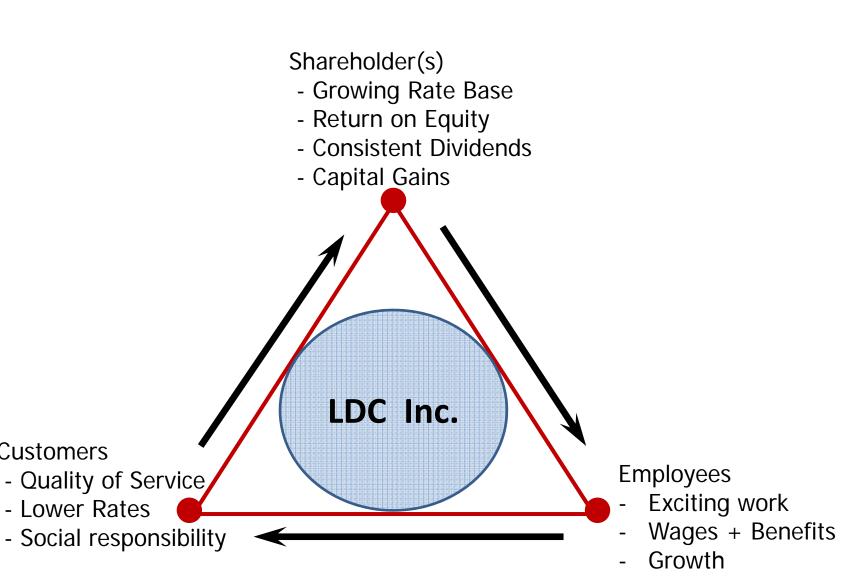
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Very Passive ("Rubber Stamp Board?")
1
           Management theory?
3
           Stewardship theory?
    Moderate (Oversight not Control?)
5
          Agency theory?
    Quite Active (Oversight, Direction, Control?)
6
           Democratic theory?
8
9
           Stakeholder theory?
    Very Active ("Micro-managing Board?")
10
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#### Different Strokes for Different Stakeholders



All LDCs are for profit and taxable corporations

Customers





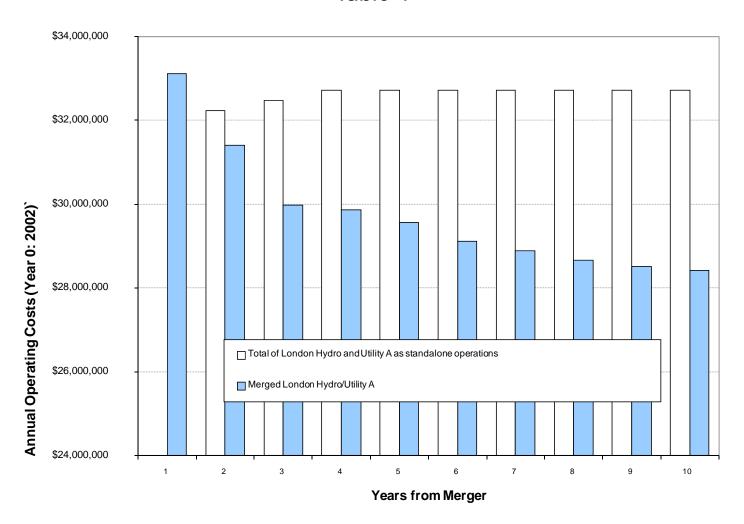
#### MAAD

- 1. Attempted approx. 4 mergers/acquisitions over the last 10 years
- 2. Identified significant benefits to all i.e. the Shareholder and customers
- 3. Always ran into roadblocks
- Contradictory demands local jobs, maximum benefit, controlling interest, lowest rates and best service
- 5. Municipal ownership is perhaps not conducive to MAAD



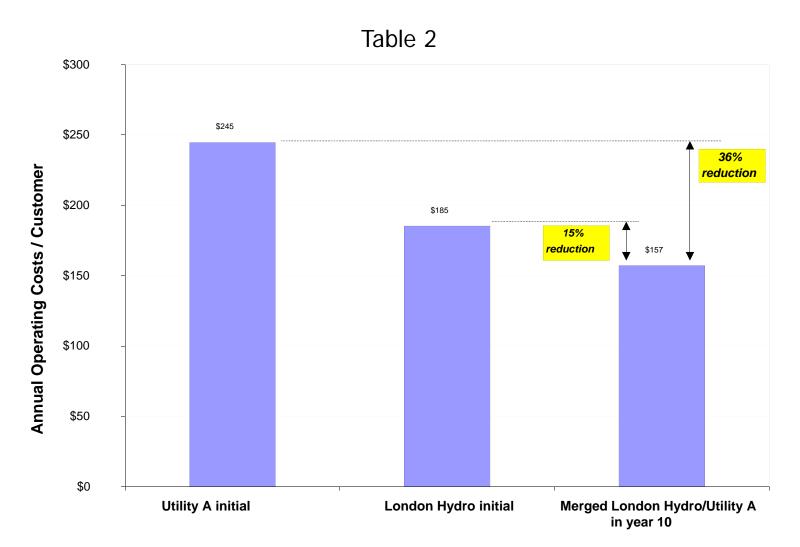
## Benefits of Consolidation Results from a 2002 Regional Study

Table 1





## Benefits of Consolidation Results from a 2002 Regional Study (cont'd)



#### **Consolidation Barriers**



- 1. Municipal ownership
- Desire to maintain (perceived) local municipal control
- 3. No market incentive (rate incentive) for consolidation
- 4. "Intervening" Hydro One service territory creates significant discontinuities / non-contiguous service territories
- 5. Transfer tax and departure tax (capital gains) discourages participation of private investors

#### **Summary Observations**



- 1. Utilities are for profit and taxable corporations
- 2. Municipalities should approach the governance of utilities as a business proposition and not a civic department
- 3. Should look to maximize shareholder value
- 4. Customer protection is in the hands of the regulator
  - a. Municipal Council has an erroneous view as consumer protector
- 5. Private equity should be allowed in absence of this, there is only one buyer which by the way is just a transfer from one government to another government
  - a. Eliminate the transfer tax immediately: London Hydro PILs to date \$35 M; Transfer tax implication \$100+ M
  - b. As an alternative, consider increasing the private percentage sale from 10% to 49% before triggering a transfer tax
- 6. OEB should consider providing incentives for improved governance and consolidation e.g. 1%-2% additional return on equity